

Message Text

SECRET

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S E C R E T SECTO 08069

NODIS CHEROKEE

WHITE HOUSE FOR THE PRESIDENT AND DR. BRZEZINSKI ONLY
FROM THE SECRETARY

STATE FOR WARREN CHRISTOPHER AND PETER TARNOFF ONLY FROM
THE SECRETARY

E.O. 11652: GDS
TAGS: OVIP (VANCE, CYRUS), JO, US
SUBJ: MEETING WITH KING HUSSEIN

1. I MET AGAIN THIS MORNING FOR ABOUT AN HOUR AND A HALF
WITH KING HUSSEIN AND HIS CLOSE ADVISERS. THE KING SAID HE
HAD BEEN REASSURED AND HEARTENED BY OUR MEETING OF YESTERDAY. HE
PROVIDED ME WITH COMMENTS ON OUR FIVE PRINCIPLES AND
AGREED TO PUT ON PAPER HIS IDEAS FOR ELEMENTS OF A PEACE
TREATY. THE JORDANIAN RESPONSE TO OUR EFFORTS WAS WARM
AND COOPERATIVE, AND SHOWED THE KING'S CONTINUED INTEREST
IN PLAYING A ROLE IN THE PALESTINIAN PROBLEM. HIS MAJESTY
ASKED ME TO SEND YOU HIS VERY BEST WISHES.

2. HUSSEIN DESCRIBED OUR DRAFT PRINCIPLES AS A TRE-
MENDOUS STEP FORWARD. HE GAVE ME IN WRITING SIX OB-
SERVATIONS ON PRINCIPLES FOUR AND FIVE (THE
IMPLICATION WAS THAT HE AGREED WITH THE FIRST THREE).

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THE JORDANIANS WOULD WANT THE FOLLOWING INCLUDED IN
THE PRINCIPLES:
--EXPLICIT PROVISION FOR WITHDRAWAL FROM ALL THE
TERRITORIES OCCUPIED IN 1967 TO THE 1967 LINES WITH MINOR,
RECEPROCAL MODIFICATIONS.
--A COMPREHENSIVE SETTLEMENT WOULD BE AGREED IN TOTALITY
AND A STATE OF PEACE WOULD COME WITH THE FINAL WITHDRAWAL

PHASE. PHASING WOULD NOT EXTEND OVER YEARS.

--DURING NEGOTIATION AND IMPLEMENTATION, NO PHYSICAL, CULTURAL OR DEMOGRAPHIC CHANGES WOULD BE MADE IN THE OCCUPIED AREAS.

--EASTERN JERUSALEM MUST BE RETURNED TO ARAB SOVEREIGNTY, WITH A UNIFIED CITY AND GUARANTEED ACCESS TO THE HOLY PLACES.

--REFUGEES HAVE A RIGHT TO REPATRIATION AND COMPENSATION AS UN RESOLUTIONS HAVE PROVIDED. IMPLEMENTATION WOULD BE NEGOTIATED.

--REGARDING SELF-DETERMINATION, JORDAN FAVORS VOTES ON LEADERSHIP AND POLITICAL FUTURE HELD UNDER A TRANSITIONAL INTERNATIONAL REGIME.

3. IN ENSURING DISCUSSION HUSSEIN SAID HE FEARED THAT IF WE WENT TO GENEVA WITHOUT KNOWING WHAT WE MEAN BY BORDERS, THE ISRAELIS WOULD START FROM PRESENT LINES AND THE ARABS, IN RESPONSE, WOULD GO BACK TO THE 1947 PARTITION LINES AS A BASIS.

4. ON PHASING, WE EXPLAINED IN MORE DETAIL OUR CONCEPT OF A PACKAGE DEAL IN WHICH EVERYTHING WOULD BE AGREED BUT WITH IMPLEMENTATION TO PROCEED OVER TIME--NOTING THAT IT MIGHT TAKE SOME TIME. THE JORDANIANS APPEARED TO AGREE GENERALLY WITH THIS CONCEPT, AND NOTED THAT THE EXERCISE OF SELF-DETERMINATION
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MIGHT INDEED REQUIRE TIME. THEY WANTED TO ENSURE THE PROCESS COULD NOT BE STALLED, HOWEVER.

5. FOR THE FIRST TIME IN MY DISCUSSIONS WITH ARAB LEADERS, WE DISCUSSED JERUSALEM AT SOME LENGTH, HUSSEIN HAVING BROUGHT INTO THIS MEETING FOR THIS PURPOSE HIS UN AMBASSADOR WHO CAME FROM A PROMINENT JERUSALEM FAMILY. THEY SEEMED FLEXIBLE ON FORMS OF ADMINISTRATION BUT FIRM ON RETURN OF THE ARAB SECTION TO ARAB SOVEREIGNTY. THE KING GAVE ME A LENGTHY PAPER DETAILING ISRAELI TREATMENT OF OCCUPIED JERUSALEM. SIMILARLY, WE TALKED IN SOME DETAIL ABOUT THE PROBLEMS OF REFUGEE COMPENSATION AND REPATRIATION, THE JORDANIANS OBSERVING THAT A SOLUTION OF THE TERRITORIAL PROBLEMS ALONE COULD STILL LEAVE THE BULK OF THE REFUGEES AS A CONTINUING SOURCE OF UNREST.

6. IN DISCUSSING THE PREPARATION OF A DRAFT SETTLEMENT OUTLINE, HUSSEIN NOTED THE AMBIGUITY OF HIS POSITION--SHOULD HE DEAL WITH THE WEST BANK AS WELL AS DIRECT JORDAN-ISRAEL ISSUES? HE SAID HE WOULD DO SO, THOUGH NOT IN ACTUAL TREATY LANGUAGE. I URGED HE BE AS

DETAILED AND EXPLICIT AS POSSIBLE.

7. WE BRIEFLY DISCUSSED THE SITUATION IN THE MIDDLE EAST GENERALLY AND LEBANON IN PARTICULAR. HUSSEIN AGAIN EXPRESSED HIS CONCERN THAT ISRAEL MIGHT MOVE MILITARILY AND I ASSURED HIM OUR JUDGMENT WAS THAT IT WOULD NOT. HE SAID HE WAS WORRIED ABOUT ASSAD, OVER-EXTENDED AS HE WAS IN LEBANON AND WITH ECONOMIC PROBLEMS AT HOME. THERE WAS ALWAYS THE DANGER OF A CHANGE THAT COULD PUT SYRIA ON THE SAME TRACK AS IRAQ. AS FOR LEBANON, THE KING SAID HE SUPPORTED SARKIS AND WAS PROVIDING HELP IN FORMING A LEBANESE FORCE. HE WAS CONCERNED, HOWEVER, THAT SARKIS WOULD LOSE HIS CHANCE TO BRING A SOLUTION IF HE DID NOT ACT MORE DECISIVELY.

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WE MENTIONED SOME RECENT IMPLICATIONS OF IRAQI INTEREST IN BETTER RELATIONS, AND HE ENCOURAGED US TO SEEK CLOSER TIES.

8. ON BILATERAL ISSUES, WE AGREED THE STATE OF AFFAIRS BETWEEN US WAS BETTER EVEN THAN USUAL. WE BRIEFLY DISCUSSED SOME ECONOMIC AND MILITARY AID QUESTIONS, BUT THERE WERE NO PROBLEMS OF ANY CONSEQUENCE.

9. FINALLY, THE AGREED TO MEET WITH ME AGAIN EARLY ON AUGUST 11.
VANCE

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NNN

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